1 UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK 2 -----x 3 SULLIVAN COUNTY FABRICATION INC., 4 Plaintiff, 20 Civ. 5750(PMH) 5 -against-6 SELECTIVE INSURANCE COMPANY of AMERICA, et al., 7 Defendants. 8 -----x 9 United States Courthouse 10 White Plains, New York 11 May 19, 2021 12 13 THE HONORABLE PHILIP M. HALPERN, 14 District Court Judge 15 16 17 FINKELSTEIN BLANKENSTHIP FREI-PEARSON & GARBER LLP Attorneys for Plaintiff 18 One North Broadway White Plains, New York 10601 BY: TODD S. GARBER 19 20 WILLIAMS & CONNOLLY LLP 21 Attorneys for Defendants 725 12TH sTREET nw 22 Washington, DC 20005 BY: KENNETH J. BROWN 23 24 25 Angela O'Donnell - Official Court Reporter 914-390-4025

1 THE COURT: Good afternoon, counsel. Please be 2 seated. THE DEPUTY CLERK: In the matter of Sullivan County 3 4 Fabrication Inc. against Selective Insurance Company of 5 America, et al. 6 Would the plaintiff please stand and note your 7 appearance. 8 MR. GARBER: Todd Garber, Finkelstein Blankinship 9 Frei-Pearson & Garber LLP, for the plaintiff, your Honor. 10 THE DEPUTY CLERK: Defense counsel please stand and 11 note your appearance. MR. BROWN: Ken Brown from William & Connolly on 12 13 behalf of the defendants. With me at counsel table is my 14 colleague, Riley Clafton. 15 THE COURT: Angela, how are you? All right, before me today is defendants' Selective 16 17 Insurance Company of America and Selective Way Insurance 18 Company's motion to dismiss the complaint filed by the 19 plaintiff Sullivan County Fabrication Inc., on July 24, 2020. 20 Plaintiff brings this action on its own behalf and on 21 behalf of both class of insurance policyholders who paid 22 insurance premiums in exchange for commercial insurance 23 policies that included its lost business income and extra 24 expense coverage. On November 20th, 2020, defendants moved to 25 dismiss for failure to state a claim. Docket number 20. Angela O'Donnell - Official Court Reporter 914-390-4025

1	Counsel asks to be heard. I'm delighted to have
2	people in a courtroom. I hope you're equally delighted. I got
3	to this new job, I took my oath, I guess you get the job when
4	the President signs your commission, he did that for me on
5	February 21, but I took my oath on March 10th, 2020. And so
6	seeing people is something new. But I'm privileged to be here,
7	I'm delighted. It's an honor for me to sit here, and I admire
8	the work that's been done here. You're asking me to call balls
9	and strikes. I'm going to do that this afternoon. But
10	irrespective of that, I appreciate the effort, the desire of
11	each of you, each side, to convince me of your position.
12	So I'm happy to hear from whoever wants to be heard.
13	MR. BROWN: Yes, thank you, your Honor. And again
14	it's Ken Brown from Williams & Connolly from the defendants.
15	Your Honor, in our reply brief, which, as you
16	mentioned, was filed on November 20th of last year, we reported
17	that 30 courts had granted motions to dismiss COVID-19 business
18	interruption claims based on the plain text of exclusions and
19	coverage provisions like those in SCF's, Sullivan County
20	Fabrication, or SCF's policy. Over the ensuing six months,
21	that number has increased to more than 200 decisions. There
22	are so many decisions dismissing materially identical claims
23	that it would be impossible to discuss them all, and the good
24	news for everyone's sake that we don't need to.
25	This case is governed by New York law. There is a
	Angela O'Donnell - Official Court Reporter 914-390-4025

Н

much more manageable number of New York cases, all of which 1 2 have been resolved in favor of insurers on the precise issues 3 before the Court. This case is no different, and to see why, 4 we start with a foundational principle of New York law as 5 stated by the Court of Appeals that, as with any contact, the 6 unambiguous provisions of an insurance contract must be given their plain and ordinary meaning, and the interpretation of 7 such provisions is a question of law for the Court. 8

9 Here, we start with the unambiguous language of the virus exclusion, which states, we will not pay for loss or 10 damage caused by or resulting from any virus, bacterium, or 11 12 other microorganism that induces or is capable of inducing 13 physical distress, illness, or disease. This provision is not 14 ambiguous, and there is no question that the losses alleged by 15 the plaintiff were caused by, or as an alternative, resulted from the coronavirus. 16

Indeed, the majority of SCF's complaint is devoted to detailing the effects of the virus on the plaintiff's business, including in a section called "The COVID pandemic causes business enclosures."

This conclusion that the virus exclusion applies here is consistent with decisions across the country. There are now more than forty decisions dismissing COVID-19 business interruption claims based on verbatim identical exclusions. Your Honor, I have a hand-up, really a series of

> Angela O'Donnell - Official Court Reporter 914-390-4025

1	hand-ups, for the Court, if I may, if I may approach.
2	THE COURT: Sure. Give them to Mr. Cangelosi.
3	MR. BROWN: Certainly.
4	And your Honor, if you look at tab one of your
5	hand-up, this is simply a list of these more than 40 decisions
6	dismissing COVID claims based on verbatim, identical
7	exclusions. I will note that this list does not contain the
8	dozens and dozens of additional cases dismissing these claims
9	based on highly similar exclusions. These are only the ones
10	that are verbatim identical.
11	SCF asserts three arguments in response, and I'll
12	address them in turn.
13	First it argues that its losses were caused by the
14	stay-at-home orders and not the virus. This argument has been
15	rejected as a matter of course by more than 70 cases, and those
16	cases are listed at tab two of your hand-up. Representative of
17	those holdings is the District of New Jersey's decision in
18	Causeway Auto where the Court ruled that a case with identical
19	caused-by or resulting-from language, in that case with that
20	language the Court wrote, the but for cause of plaintiff's
21	losses was COVID-19. The Executive Orders and the virus are so
22	inextricably connected that it is undeniable that the orders
23	were issued because of the virus.
24	Second, SCF argues that instead of focusing on the
25	language of the exclusion, it offers arguments about what that

5

1 language appears to be focused on or is directed towards. But 2 under New York law, we look at the plain language of the 3 provision, we don't interpret an unambiguous contract based on 4 anyone's subjective sense of its intent.

5 Third, SCF asked the Court to read both parts of the 6 disjunctive phrase caused by or resulting from as not only 7 requiring causation but as requiring proximate causation. But 8 the New York courts have been crystal clear the terms separated 9 by the disjunctive "or" mean different things.

10 SCF invokes the same principle in seeking coverage in 11 this case where it argues that direct physical loss of property 12 means something different than direct physical damage to 13 property. That's true. SCF is right about that. Just as 14 caused by means something different than resulting from. And 15 the authorities are clear that resulting from requires only but for causation, which unquestionably exists here. 16 I think 17 everyone agrees that SCF would not have sustained its alleged losses but for the coronavirus. 18

Let me turn quickly to the ordinance or law exclusion. And again, I'll start with the plain language which says, we will not pay for loss or damage caused directly or indirectly by the enforcement of or compliance with any ordinance or law regulating the construction, use, or repair of any property. Here, SCF alleges that because of the stay-at-home orders it has been unable to use its properties

1 for their intended purposes. That's paragraph 45 of the 2 complaint. And it is true that the orders, which have the 3 force of law, regulate the use of property. Therefore the 4 ordinance or law exclusion applies.

7

5 In response, SCF does not even acknowledge the 6 language of the exclusion, instead it talks about the context 7 in which it sometimes arises, its alleged purpose and the way 8 in which SCF purportedly expected it to be construed. But 9 never once does it mention the plain language of the exclusion, 10 and it does not dispute that that language bars coverage here.

SCF's only other argument is that the ordinance or law exclusion conflicts with civil authority coverage. That argument is easily dispensed with. The ordinance or law exclusion bars coverage for losses caused by any ordinance or law regulating the use of property. Forgive me, your Honor. THE COURT: Relax and keep it nice, even pace.

17 MR. BROWN: Oh, sure.

18 THE COURT: Our court reporter is meticulous as at 19 getting every word. So take your time.

20

MR. BROWN: Will do.

THE COURT: I'm here to listen. We're going to build a record, so whoever is unhappy can do whatever they need to. Take care of Ms. O'Donnell because she's taking care of us. MR. BROWN: That sounds like a plan, your Honor. So the ordinance or law exclusion bars coverage for Angela O'Donnell - Official Court Reporter

914-390-4025

losses that were caused by any ordinance or law regulating the 1 use of property. Civil authority coverage, in contrast, deals 2 3 with the complete denial of access to SCF's facility under the 4 condition set forth in that coverage provision. Here, there 5 has been no complete denial of access to SCF's facility. The 6 owners could go there as they wished. The allegation, which 7 SCF makes repeatedly, is that it was prevented from using its 8 properties for their intended purposes. Plaintiff's 9 allegations do not fall within the civil authority coverage, but they fall squarely within the ordinance or law exclusion. 10 11 Now let me talk about coverage, and I'll start with 12 business income, an extra expense which applies only where 13 business income does. I'll begin again with the plain language of the policy, and two provisions in particular. 14 First the business income and extra expense 15 endorsement, which states, we will pay for the actual loss of 16 17 business income you sustain due to the necessary suspension of your operations during the period of restoration. 18 The 19 suspension must be caused by direct physical loss of or damage 20 to property at premises which are described in the 21 declarations. 22 The period of restoration, in turn, is the period

8

23 that begins either 72 hours after the time of direct physical 24 loss or damage for business income coverage, or immediately 25 after the time of direct physical loss or damage for extra

expense coverage, and it ends when either the property at the 1 2 described premises should be repaired, rebuilt, or replaced, or 3 business is resumed at a new, permanent location. When you put 4 these definitions together, it is clear beyond the slightest 5 shadow of a doubt that coverage requires the actual physical 6 loss of or damage to the insured premises. The New York case law is unanimous in saying so. And there currently are more 7 than 240 decisions across the country saying the same thing. 8

9 SCF responds with a few arguments which are familiar10 to anyone who has kept up with the national COVID docket.

First, it claims that the mere loss of use for its 11 12 property for its intended purpose qualifies as direct physical 13 loss of or damage to the property itself. This argument has 14 been made and rejected in virtually every COVID-19 coverage 15 case. And if you look at tabs three and four of your hand-up those cases speak to that issue. Tab three is cases rejecting 16 17 the mere loss of use, and tab four is cases that require actual physical loss of or damage to property. And to be sure, there 18 19 is significant overlap between them.

20There is something of an embarrassment of riches in21terms of case law on our side of this issue, but I'll direct22the Court to just a couple of decisions from New York courts.23And first Judge Cronan's decision in the Michael24Cetta case where he wrote that losing the ability to use

otherwise unaltered or existing property simply does not change

25

Angela O'Donnell - Official Court Reporter 914-390-4025

the physical condition or presence of that property and 1 2 therefore cannot be classified as a form of direct, physical 3 loss or damage, citing Couch On Insurance. Also, the Sharde 4 Harvey decision issued by Magistrate Judge Lehrburger, on 5 March 18 of this year. The COVID-19 pandemic and shutdown 6 orders may have created a loss of use of property, but they did 7 not cause physical damage to property requiring dismissal here. The Court went on to note that the idea that a government 8 9 shutdown order standing alone can trigger business interruption insurance has been consistently rejected by courts applying New 10 York law. And I would also note the Food for Thought case 11 12 decided on March 6 in which the Court held that because the plaintiff alleges that it sustained business income losses when 13 14 it lost the physical use of its property as a result of 15 government mandated closure orders, the plaintiff has failed to plead facts sufficient to establish that it suffered a direct 16 physical loss of or physical damage to its property. 17 I will also note that all three of these decisions, 18 Michael Cetta, Sharde Harvey, and Food for Thought, all cite 19

Michael Cetta, Sharde Harvey, and Food for Thought, all cite the Roundabout Theatre case which the First Department held that this same language requires actual physical loss of or damage to property and that the mere loss of use is insufficient. Roundabout Theatre is binding on this Court. THE COURT: It's binding but it's persuasive. MR. BROWN: Well, it's a First Department case, and

generally the rule is that absent contrary direction from the
 Court of Appeals on questions of state law, the decisions of
 the intermediate appellate court should be binding.

4 Nor can the mere loss of use possibly trigger any 5 period of restoration, as there is nothing to repair, rebuild, 6 or replace. As Judge Cronan wrote in denying coverage to 7 Michael Cetta, the alleged loss of use here requires no 8 physical repair or rebuilding to end the suspension of the 9 insured's operation. And here, this conclusion is even clearer as SCF repeatedly disclaims the presence of coronavirus at its 10 11 property.

12 The cases that SCF cites in response, like Studio 417, North State Deli, Urogynecology Specialist, overwhelmingly 13 14 have been distinguished, heavily criticized as having been 15 wrongly decided, or in many cases both, including in many of the cases cited in our most recent submission of supplemental 16 authority. There have been hundreds of COVID-19 business 17 interruption cases decided. The fact that there is a small 18 19 minority that, respectfully, in our view, gets the answers 20 wrong, is not a surprise.

What is notable is that in some of those cases the same courts have corrected what we view as their mistakes. Judge Conway, for example, in the Middle District of Florida, who issued the *Urogynecology* opinion, recently decided a case called *Tang*'s which is 2021 Westlaw 1940291 on April 16 of this

> Angela O'Donnell - Official Court Reporter 914-390-4025

year in which she dismissed a COVID-19 business interruption claim. The Court acknowledged the *Urogynecology* decision but held that in *Tanq's* the parties had provided the relevant coverage forms to the court, and the virus exclusion in that policy required dismissal. That exclusion used the identical caused-by or resulting-from language that we have here.

7 SCF also argues that we are reading the terms 8 physical loss of property and physical damage to property to be 9 redundant. We are not. Those terms have distinct meanings. Physical damage to property is self-explanatory. Physical loss 10 of property, in contrast, is the total theft or destruction of 11 12 property as might occur in a tornado or a fire. The *Real* 13 Hospitality case, which is cited at page 9 of our reply brief, 14 makes this point using the example of tables in a restaurant 15 fire. Some might be completely destroyed. That would be the physical loss of property. Some, in contrast, might only be 16 17 charred or otherwise damaged. That would be physical damage to property. The terms are not redundant. 18

19 SCF finally notes that other coverage parts within 20 the policy that are not implicated in this case define the term 21 property damage, a term that is not used in any of the coverage 22 provisions at issue here to encompass the loss of use. Two 23 responses.

First, the term property damage does not include the words direct or physical. So when the property states in the

> Angela O'Donnell - Official Court Reporter 914-390-4025

commercial general liability coverage form, which is not at issue here, that property damage includes the loss of use of tangible property that is not physically injured, that can only be juxtaposed against the language used in the business income coverage provision which is at issue here and which requires direct, physical loss of or damage to property.

7 The presence of this language in our coverage
8 provision makes the argument about property damage completely
9 irrelevant.

And second, we know the definition of property damage 10 doesn't apply here. The relevant language in the business 11 12 income coverage provision, as we know, is direct physical loss 13 of or damage to property. And SCF rightly concedes at page 14 eight of its brief that "the policy does not define these terms." That lack of a definition means that the language at 15 issue here, direct physical loss of or damage to property, must 16 17 be given its plain English meaning under which it requires, as its language suggests, actual physical loss of or damage to 18 19 property itself. There is no dispute here that as in all of 20 the New York cases, SCF alleges only a loss of use and not damage to the property itself. 21

I'll end by briefly addressing the civil authority coverage. We don't need to take long here. Civil authority coverage applies where there is a direct physical loss of or damage to a property, not the insured property but a different

> Angela O'Donnell - Official Court Reporter 914-390-4025

property, within one mile of the insured property which causes a dangerous physical condition requiring the issuance of a civil authority order and that order completely prohibits access to the insured property. SCF does not acknowledge these requirements much less does it address their application here. But when we do so, we find that none of them are met. The plaintiff does not allege four things:

8 One, it doesn't allege direct physical loss of or 9 damage to any property anywhere, much less some unspecified 10 property within a mile of the insured property;

Second, SCF does not allege that such nonexistent physical loss or damage created a dangerous physical condition; Third, SCF does not allege that a civil authority issued an order in response to that nonexistent, dangerous physical condition; and

Finally, SCF does not allege that it was completely 16 17 prohibited from accessing its property as a result. Instead, as we know, it alleges a loss of use, not a prohibition on 18 19 To quote Sharde Harvey again, nearly all of the access. 20 New York COVID-19 cases discussed above also address civil 21 authority provisions. They involve the exact same New York 22 shutdown orders at issue here, and all of them found that the 23 plaintiffs were not entitled to coverage. So, too, here.

Finally, we noted that SCF cannot recover punitivedamages, has no good faith and fair dealing claim, and that the

Selective Insurance Company of America, which did not issue the
 policy at issue here, is not a proper defendant. We'll rely on
 our briefs for those arguments.

So for the foregoing reasons, the motion to dismiss should be granted. And because SCF opted not to amend its complaint based on the premotion letters, and because no amendment could cure the defects in the complaint, the dismissal should be with prejudice.

9 Thank you, your Honor.

10 THE COURT: Thank you, Mr. Brown.

11 MR. BROWN: Mr. Garber.

12

MR. GARBER: Thank you, your Honor.

Your Honor, I'll start with the business income section and the term direct physical loss of or physical damage to the property and defendants' argument in support of that.

I think both parties agree that, as a general principle of interpreting insurance contracts, any ambiguities are to be construed against the drafter, the insurer. So starting from that principle, the question is then is the term direct physical loss of or physical damage to ambiguous or read in favor of the plaintiff so that the case can go forward, or is it unambiguous in favor of the defendant in this case.

I'm not disputing that the majority of cases that have decided the COVID-19 business interruptions have ruled in favor of defendants' interpretation. That is true, I'm not

1	running away from that.
2	THE COURT: You can't.
3	MR. GARBER: I can't.
4	THE COURT: It's overwhelming.
5	MR. GARBER: It's overwhelming. But there are cases
6	that find in favor of plaintiff's interpretation. And I'd like
7	the quote from Thomas versus Mutual Beneficial Health, 123
8	F.Supp. 167, 171 (S.D.N.Y. 1954). If judges learned in the
9	law
10	THE COURT: Who is the judge? I'm sorry to
11	interrupt.
12	MR. GARBER: I don't have the judge written down, I
13	apologize, your Honor.
14	If judges learned in the law can reach so
15	diametrically conflicting conclusions as to what the language
16	of the policy means, it is hard to see how it can be held as a
17	matter of law that the language was so unambiguous that a
18	layman would be bound by it. And that's what we have here.
19	There are judges, learned federal judges and state court
20	judges, that have read these exact terms and found that they
21	are, at worst for plaintiff ambiguous, and sometimes read it
22	as you have to read it as a loss of use falls within the
23	physical loss of. And you can
24	THE COURT: You don't want me to count up how many
25	cases go your way and how many go against you. The words
	Angela O'Donnell - Official Court Reporter 914-390-4025

1

2

themselves are what we're here to address.

MR. GARBER: Yes, your Honor.

3 THE COURT: It's the words and New York law, I 4 presume, that governs this. So several judges have come one way and others have come the other way. 5

6 I get the gist of your point, which is, maybe that 7 leads to a legal conclusion at my end that this is ambiguous or 8 not, to me, I'm just focused on not anything more or less than 9 what the words on the page look like to me. And I struggle, frankly, to see how they're ambiguous. You may come to a 10 11 different conclusion, but I struggle. So help me, if you can. 12 Now's your chance to get me to ambiguity, which is different 13 than -- and I appreciate -- and I don't want to interrupt your 14 argument, I want you to make the argument you want, but I don't 15 want to count up and keep score how many went one way or the other way, and I don't really know that that's persuasive for 16 17 Maybe somebody else, but for me. The plain language is me. 18 the plain language. If you find there's ambiguity, tell me 19 what it is, please.

20 Well, your Honor, I think when you're MR. GARBER: 21 looking at -- and defendant raised this point, but I don't 22 think that their argument carries water. You're talking about 23 direct physical loss of or physical damage to --24 THE COURT: It doesn't say that. 25

MR. GARBER: Sorry.

It says direct physical loss of. 1 THE COURT: 2 MR. GARBER: Or damage to. 3 THE COURT: Or damage to. Covered property. 4 MR. GARBER: First you have the "or." So to read 5 damages into physical loss, I think you're not reading physical 6 loss the way it should read which should include the loss of 7 the use of the property. THE COURT: I mean, this is a highly regulated 8 9 industry, and people spent careers laboring over these words, 10 and direct physical loss of covered property is what I think 11 this means, direct physical loss, or damage to the covered 12 property as if to say there are two columns, two choices, and. 13 So tell me, from your point of view -- I'm not arguing with 14 you, I stopped arguing legal issues about a year ago, and I 15 have to say, I'm delighted to be on this side of the bench, but I remember being on that side of the bench for four decades. 16 17 So I don't want to interrupt you, and I want you to stay the course, but tell me, please, how I get to ambiguity on direct, 18 19 direct physical loss of covered property. How is that 20 ambiguous for me? It's ambiguous, Judge, because? 21 I think it's not ambiguous. MR. GARBER: I think 22 it's in favor you have the plaintiff. The plaintiff was 23 directly physically restricted from using the property as --24 THE COURT: But loss and use you agree are different. 25 I do agree, your Honor, that loss and MR. GARBER: Angela O'Donnell - Official Court Reporter 914-390-4025

use are different. I would say, though, that you mentioned 1 2 that this is a heavily regulated industry, people spend their 3 careers doing this. Why aren't these terms defined, your 4 Honor? Why is property damage defined later? And for a 5 layperson, when you see a term, property damage, where the 6 damage includes the loss of use that they define, that property 7 damage includes loss of use, that it cannot be included for 8 physical loss of or damage to. If you're just a layperson, 9 they've defined damage as loss of use. They chose to do that. That didn't have to be in the contract. 10 Layperson rule but all of our laypersons 11 THE COURT: 12 when it comes to insurance policies; aren't we really? And we

13 go to courts and we go to judges and say, what the heck does 14 this mean? And judges say what it means.

15 Stay with your recipe. I interrupted you. You were 16 telling me that some judges say the opposite of what counsel, 17 Mr. Brown, has said, and so therefore I should consider the 18 reality that if learned judges come to different conclusions, 19 perhaps there should be a determination of ambiguity. 20 MR. GARBER: Yes, your Honor.

22 MR. GARBER: I think that that's a guiding principle 23 of law. It is cited by the SDNY. The Eight Circuit cited it. 24 And in one of the COVID-19 cases that went our way, the 25 *Cincinnati* case, the Court even said that, it said at best for

THE COURT: So I interrupted you.

21

Angela O'Donnell - Official Court Reporter 914-390-4025

Cincinnati it's poor English that makes the term ambiguous, 1 2 which does not help Cincinnati in the present situation given 3 that the principle, that ambiguities in insurance policies are 4 typically construed against the insurer. So at best it's poor 5 English for defendant. At worst you can actually read it in 6 our favor based on their definition of property damage and 7 equating that they used damage. So even a physical loss has to 8 include damage as well, they defined property damage to include 9 the loss of use. So why should it include the loss of use when 10 they define it and not include it when they choose not to 11 That should be the interpretation of the physical define it. 12 loss of and damage to, their definition of damage. We should 13 be able to rely on that. 14 I would note that New York cases do recognize that 15 you don't need physical loss or damage to provide coverage,

16 that's the Newman Myers case, 17 F.Supp.3d 323, on summary 17 judgment holding that the risk of physical loss "does not 18 require that the physical loss or damage be tangible,

19 structural, or even visible."

2.2

20Now, defendant points the Court to the Roundabout21case from the First Department --

THE COURT: Yes.

MR. GARBER: -- and said that it had the same
language as in this case. That is simply not true, your Honor.
The *Roundabout* policy language says "The company

Angela O'Donnell - Official Court Reporter 914-390-4025

agrees to pay to the insured such loss as the insured shall 1 2 necessarily incur in the event of interruption, postponement, 3 or cancellation of an insured production as a direct and sole 4 result of loss of, damage to, or destruction of property or 5 facilities, including the theatre building occupied...by the 6 insured and certain equipment contracted by the insured for use 7 in connection with such production caused by the perils insured 8 against." It's completely different language. So it doesn't 9 bind this Court anyways, and it certainly doesn't provide the quidance defendant says it does. 10

In fact, the facts of that case occurred because the 11 12 broker that got the theater the insurance didn't get civil --13 essentially civil authority coverage as well. So the insurer 14 sued the broker and settled and gave the claim to the broker, 15 and then the broken sued the insurer trying to recoupe what they had paid the insured. And the focus in the Roundabout was 16 17 whether coverage as triggered but property damage to the offsite property belonging to someone else. And so the Court 18 19 concluded that the losses resulting from offsite property 20 damage do not constitute perils under the policy. It didn't 21 rule that physical loss of could never trigger business income 22 loss coverage. Indeed, the Court's discussion of "loss of use" 23 is contained in a single, short paragraph in which the court 24 rejects the lower court's interpretation because loss of could 25 be interpreted in many ways. That's at page 8 of the

Roundabout decision. So in fact, you could read that case to 1 2 support the argument that a loss-of term without being defined 3 is ambiguous and could be defined to include the loss of use, 4 as, again, a minority of courts have done so without having 5 Roundabout as a guiding --6 THE COURT: Roundabout clearly says that loss of use 7 does not constitute physical loss or damage. Loss of use does not constitute physical loss or damage. 8 9 MR. GARBER: I think interpreting a different 10 contract language and a different --No question. I agree with you. 11 THE COURT: The 12 policies are not in haec verba the same. 13 MR. GARBER: Right, and I think, your Honor, that can 14 apply, but I know you said you're not weighing, but yes, there 15 are a majority of defendants. If you actually went through each one of them, a bunch of them say loss to and not loss of, 16 17 and that is a distinguishing factor. Some have completely different language as well. So if you were to focus on ones 18 19 that have this identical language, I think the scales would be 20 still in defendants' favor, I'm not trying to say they would 21 even out, but in think the disparity would become less 22 providing more --23 I have my only stable of COVID-19 THE COURT: 24 business interruption insurance cases, as does everybody in the 25 building. We have our own stable of them. Each require a

careful review of the exact language. And so when we talk 1 2 about things like Roundabout, of course the language isn't the 3 same, but the distinctions between and among clear words are 4 being articulated in those cases and others. And so that's what a judge, this judge looks at to try and understand. 5 Ι 6 don't have the corner on linguistics, but I sure can be 7 educated on what's clear and what's not clear. So I understand 8 your point. I interrupted you.

9 MR. GARBER: No, it's good to be the judge, your 10 Honor. It's perfectly okay.

11 THE COURT: It's good to be the judge. It is good to 12 be the judge, and I encourage all of you, if you have 13 aspirations, to go for it. It really is wonderful.

14 I'll just conclude this section with, MR. GARBER: 15 your Honor, I think reading physical loss of to require some form of damages is ignoring the disjunctive as defendants said 16 you have to pay attention to the disjunctive, you can't read 17 out the section. And to read physical loss of solely the way 18 19 defendants would you have this Court read, I don't think that 20 it's unambiguous that physical loss of is talking about this 21 one table is completely ruined and one table is half ruined, 22 and the one that is completely ruined is the physical loss of 23 and the one that is half ruined is damage to. Whereas you 24 can't interpret the physical loss of. The physical, physical, 25 that's my property, that's insured, I've lost -- obviously you

1 can't loose property, right, didn't go anywhere, I've lost the 2 ability to use my property.

3 THE COURT: You could, it could go up in flames and 4 somebody could steal it. Things could happen.

5 MR. GARBER: And I think that would be damage to the 6 property not the physical loss of the property because the 7 property itself is still there.

On the virus exclusion, your Honor, I don't think I 8 9 need to spend too much time on it. I can't say it better than we said in the brief. I think when you look at the plain 10 language of the virus exclusion policy that it shows that it's 11 12 directed towards excluding coverage for an actual viral 13 infestation of the contaminated covered property, and that based on the proximate cause language we have in our briefs and 14 15 that the reading, as defendants want, the plain reading of the language of the contract, and I know your Honor is going to 16 17 focus on it, that you read that, and New York law construing 18 the term resulting from, that's the term they focused on, it's 19 resulting from also not just related to. That term is 20 construed narrowly, and when you look at the language about the 21 virus and infestation and contamination, that the virus 22 exclusion policy does not apply.

Similarly, the ordinance of law exclusion, they claim
that we're not looking at the language in the contract itself.
That's not true, your Honor. We looked at the language in the

contract itself and then found case law interpreting similar 1 2 language that we have in our contract which then made clear 3 that similar language courts have said the only sensible interpretation of the ordinance of law exclusion is that it 4 serves to eliminate the primary ambiguity that courts have 5 6 found in replacement cost policies; namely, whether a 7 policyholder can be reimbursed for the cost required to bring the reconstructive property up to code. 8

9 So you know, again, your Honor, heavily regulated 10 industry, and then you have case law, this is from 2006, it's 11 saying that this is the interpretation that's long been the 12 interpretation of similar ordinance of law exclusions in and 13 policies.

14 THE COURT: Do you agree that the insurance company's interpretation of this is not for damage to your client's 15 property but to, in effect, a neighbor within one mile? 16 That's 17 the damage that has to take place in order for the civil authority. In other words, there has to be a scenario where 18 19 somebody in the neighborhood has had property damage and a 20 civil authority comes in and says you, your client, Mr. Garber, 21 is not allowed to go to his property or do damage in some way. 22 That's different than your property being damaged, right? 23 MR. GARBER: Yes, your Honor. Agree with that. Ι 24 think we have alleged that, and the similar facts that apply to 25 our property apply to other properties within the required

> Angela O'Donnell - Official Court Reporter 914-390-4025

vicinity and they were similarly caused the purpose of the 1 2 civil authority orders to be entered that then restricted our 3 ability to use our property, and that you can just have a loss 4 of use on the civil authority, you don't need the physical loss of, you just need the damage to be someone else's property that 5 then spurns the -- leads to the civil authority then a loss of 6 7 use to be 100 percent acceptable under that provision. So I think your Honor hit it on the head, they simply said we don't 8 9 allege the necessary requirements of pleading such coverage. I think that they're clearly within the complaint, the shutdown 10 of property other than plaintiff's, the restriction then on the 11 12 covered premises in response to a dangerous physical condition 13 that caused the civil authority orders to be issued by the 14 State of New York, thereby causing my client injury. 15 With that, your Honor, I thank you for your time. Thank you, Mr. Garber. Thank you. 16 THE COURT: Ι 17 appreciate your desire, and I appreciate you letting me up 18 interrupt you. 19 Mr. Brown, is there anything you want to add? 20 Your Honor, if the Court has questions MR. BROWN: 21 for me, I'm happy to address that, otherwise --22 I really don't. I'm going to take just a THE COURT: 23 brief recess here for one minute, two minutes, and I'll come 24 back out and give you my ruling. 25 (Recess) Angela O'Donnell - Official Court Reporter 914-390-4025

I always appreciate how hard it is to get 1 THE COURT: 2 ready to make a presentation and how difficult it can be 3 sometimes on one side or the other and the amount of effort and 4 energy that goes into preparing. I'm becoming an expert at 5 reading briefs. So I admire all the effort here. So don't 6 take the result as anything but what I believe to be the 7 correct thing to do in the discharge of my oath. So thank you. 8 I appreciate it.

9 And I do want to say before I forget I have another case with Williams & Connolly. I can't remember the case. 10 Ι 11 have a rule where I've offered to allow young lawyers less than 12 five years out of law school, if you write me and ask my 13 permission to have them come and argue, and it could be a bunch 14 of them, as long as they have authority and as long as they're 15 prepared properly, I'd be delighted to make time for those young lawyers because it's a dying breed, the breed we're in, 16 17 and we need to encourage young people to take up this wonderful opportunity to live life through the eyes of a litigator. 18

So I know Williams & Connolly had some in the other case. Take the message back we'll get to a date for you as soon as we can. We're all backed up right now with the courthouse just opening. We will bring those young people in, and I'll spend all day listening if I need to because I want to encourage them.

25

MR. BROWN: I'll deliver the message, your Honor.

	28
1	THE COURT: All right, the following is taken from
2	the complaint and the documents annexed thereto, most
3	specifically, the insurance policy.
4	Plaintiff is incorporated in Sullivan County,
5	New York and operates steel shelving manufacturing and
6	refabricating facilities. The insured premises are located in
7	Woodbridge, New York.
8	Plaintiff purchased the policy at issue on
9	December 24, 2019, for a period effective from December 20,
10	2019, through December 20, 2020.
11	Plaintiff alleges that it was forced to shut down on
12	March 16, 2020, due to COVID-19 and Governor Cuomo's Executive
13	Orders directing all non-essential businesses in New York to
14	close.
15	As a result of the financial losses incurred during
16	the government-mandated shutdown, plaintiff alleges that on
17	March 22, 2020, it submitted a claim for insurance coverage.
18	Defendants responded with a letter denying coverage on June 9,
19	2020.
20	Defendants denied the claim because they "determined
21	that, (i) the claim does not satisfy the physical damage
22	requirement for loss of income coverage under the policy, or,
23	(ii) the claim is otherwise excluded from coverage because any
24	loss arises from a virus and the policy expressly excludes
25	coverage for loss or damage caused directly or indirectly by a
	Angela O'Donnell - Official Court Reporter 914-390-4025

1	virus."

2	Plaintiff subsequently filed a breach of contract
3	complaint on July 24, 2020, the gravamen of which is plaintiff
4	was prohibited from accessing the premises by government
5	action, the closure was caused by a direct physical loss of or
6	damage to other properties, and the closure was caused by a
7	covered cause of loss because defendants' virus exclusion does
8	not apply to plaintiff's premises. That's paragraph 54 of the
9	complaint.
10	Plaintiff brings one breach of contract claim. For
11	count one, plaintiff seeks damages direct, consequential,
12	attorney's fees, and punitive damages. Plaintiff also seeks,
13	styled as separate claims for relief, the declaratory judgment
14	relief in counts two and three.
15	Standard of review on a 12(b)(6) motion is that a
16	Court may dismiss a complaint for failure to state a claim upon
17	which relief may be granted. To survive a motion to dismiss, a
18	complaint must contain sufficient factual matter accepted as
19	true to state a claim for relief that is plausible on its face.
20	The claim is plausible on its face when the pled factual
21	content allows the Court to draw the reasonable inference that
22	the defendant is liable for the misconduct alleged. The
23	plausibility standard is not akin to a probability requirement
24	but it asks for more than a sheer possibility that a defendant
25	acted unlawfully. The factual allegations pled must be enough

to raise a right to relief above the speculative level. And of
 course these are all quotations from *Twombly*, *Bell Atlantic v*.
 Twombly, 550 U.S. 554 and *Ashcroft* 556 U.S. 662.

4 When there are well-pled factual allegations, a Court 5 should assume their veracity and then determine whether they 6 plausibly give rise to an entitlement to relief. Thus, the 7 Court must take all well-pled factual allegations as true and all reasonable inferences are drawn and viewed in the light 8 9 most favorable to the plaintiff. The presumption of truth, however, is of course inapplicable to legal conclusions and 10 threadbare recitals of the elements of a cause of action 11 12 supported by mere conclusory statements. None of that 13 suffices. Therefore, a plaintiff must provide more than labels 14 and conclusions to show entitlement.

The parties do not appoint specifically to a choice-of-law provision specifying that New York law applies, but the parties apply New York law in their moving papers, and that's good enough according to the case law, *10012 Holdings v. Sentinel Insurance*, 2020 WL 7360252 at *2 (S.D.N.Y. December 15, 2020) Judge Schofield.

21 Moreover, New York law applies because plaintiff's 22 policy concerns insurance for a New York based entity and 23 covers property in New York. *Newman Myers v. Kreines Northern* 24 *Insurance*, 17 F.Supp.3d 323, 327.

25

Under New York law, insurance policies are

interpreted according to the general rules of contract 1 interpretation. Food for Thought v. Sentinel Insurance, 2021 2 WL 860345 at *2, March 2021, Southern District decision. 3 4 Courts must give effect to the intent of the parties 5 as expressed by the clear language of their contract. 6 The insured party bears the burden of showing that 7 the insurance contract covers the loss. The initial interpretation of a contract and whether its terms are 8 9 ambiguous are questions of law for the Court to decide. 10 Here, policy terms are unambiguous where they provide a definite and precise meaning unattended by any danger of 11 12 misconception in the purport of the contract itself and 13 concerning which there can be no reasonable basis for a 14 difference of opinion. 15 The great majority of the courts that have addressed this issue of COVID insurance for business losses sustained 16 17 during the COVID-19 restrictions have held that a complaint, which only alleges loss of use of the insured property fails to 18 19 satisfy the requirement for physical damage or loss. 20 The Court is not aware of and plaintiff has not cited 21 to any cases applying New York law where this type of breach of 22 contract claim arising from the denial of business interruption 23 and civil authority coverage in the COVID-19 context has been 24 sustained on a motion to dismiss. 25 As Magistrate Judge Lehrburger recently noted in a

> Angela O'Donnell - Official Court Reporter 914-390-4025

report and recommendation to Judge Gardephe, "at least seven different New York courts have interpreted business income provisions in COVID-19 cases." In all those cases, the Court found that plaintiff's losses were not covered by the business income provisions and granted the motions to dismiss. *Sharde Harvey v. Sentinel Insurance*, 2021 WL 1034259 at *6, a March 2021 Southern District case.

8 Plaintiff alleges that it and similarly situated 9 class members have "suffered direct physical loss, loss of 10 business, and damage to its property because, as a result of 11 civil authority action, they have been unable to use its 12 properties for their intended purposes." Paragraph 45 of the 13 complaint.

14 Plaintiff further alleges that it "was prohibited 15 from accessing the premises by the government action, the closure was caused by direct physical loss of or damage to 16 17 other properties and the closure was caused by a covered cause or loss because defendants' virus exclusion does not apply to 18 19 plaintiff's premises." Paragraph 54 of plaintiff's complaint. 20 Because defendants have denied the plaintiff's 21 insurance claim, plaintiffs allege they breached the agreement. 22 Defendants argue in their memorandum that the policy 23 does not cover plaintiff's alleged losses for four distinct 24 reasons: 25 First, plaintiff fails to plausibly allege facts that

would establish "direct physical loss of or damage to" its 1 2 property; 3 Two, plaintiff fails to plausibly allege facts 4 establishing that civil authority coverage applies; 5 Three, the virus exclusion bars coverage of 6 plaintiff's alleged losses; and 7 Finally, the ordinance or law exclusion bars coverage for plaintiff's alleged losses. 8 9 I'll address each of those arguments seriatim. First, plaintiff's first claim for breach of contract 10 covers first business interruption and then civil authority 11 12 coverage. 13 First with respect to business interruption coverage. 14 Under plaintiff's policy, defendants agree to "pay 15 for direct physical loss of or damage to covered property...caused by or resulting from any covered cause of 16 17 loss." Policy at page 73. Covered cause of loss is defined as "direct physical 18 19 loss unless the loss is excluded or limited by the policy." 20 Policy again at page 107. 21 Plaintiff alleges direct physical loss of or damage 22 to its property. 23 Defendants argue that plaintiff has not pled facts 24 that, if proved, would establish a direct physical loss of or 25 damage to its property. Angela O'Donnell - Official Court Reporter 914-390-4025

Roundabout Theatre versus Continental Casualty is a 1 2 case where the Appellate Division held that plaintiff, a theatre company, "was not entitled to coverage because physical 3 4 damage to the theatre did not cause it to suspend its business 5 operations, and the policy clearly and unambiguously provided 6 coverage only where the insured property suffered direct 7 physical damage." 751 N.Y.S. 2d page 4, 8 (First Department, 8 2002); also, Food for Thought, 2021 WL 860345 at *3. 9 Since Roundabout Theatre was decided, courts applying 10 New York law have consistently concluded that loss of use of an 11 insured's premises does not trigger business income coverage 12 when the policy provides that such coverage requires evidence of physical damage or physical loss. 10012 Holdings case, 2020 13 14 WL 7360252 at *2. "New York courts interpreting substantially identical language -- loss of, damage to, or destruction of 15 property or facilities -- have found that it is limited to 16 17 losses involving physical damage to the insured's property." See also United Airlines v. Insurance Company of State of 18 Pennsylvania, 439 F.3d 128, 133 (Second Circuit, 2006); as 19 20 well, Newman Myers v. Great Northern Insurance Company, 17 21 F.Supp.3d 323, 331, a Southern District 2014 case; Michael 22 Cetta v. Admiral Indemnity Co., 2020 WL 7321405 at *5-8, Judge 23 Cronan's decision in December 2020. 24 Here, the plaintiff alleges that it and both class 25 members suffered direct physical loss, loss of business, and Angela O'Donnell - Official Court Reporter

914-390-4025

damage to its property because "they have been unable to use its property for their intended purposes." That's paragraph 45 of plaintiff's complaint. But under *Roundabout Theatre*, such loss of use simply does not constitute physical loss or damage. *Roundabout Theatre*, 751 N.Y.S. 2d at *8.

6 Plaintiff further argues in its opposition that any 7 reasonable interpretation would interpret the policy as 8 encompassing situations where a business owner is deprived of 9 physical access. That's in their brief at page 10. But the Appellate Division rejected that very same argument in 10 Roundabout Theatre. There, at page 4, the panel explained that 11 12 "the Appellate Division rejected the argument that interpreting 13 loss of to require more than loss of use. Rendered the phrase 14 physical damage superfluous."

15 Moreover, other courts have been persuasive that loss 16 of could also indicate absolute destruction of the insured 17 property, whereas damage implies a lesser, repairable harm.

Plaintiff also argues that its interpretation of the phrase direct physical loss of is proper and correct because it is consistent with other courts' holdings. That's at page 11. But plaintiff hasn't cited any case for this proposition that is binding on me.

Lastly, plaintiff argues that numerous courts agreed
that government-issued COVID-19 shutdown orders do trigger
physical loss or damage coverage. Plaintiff relies on *Studio*

417 v. Cincinnati Insurance, 2020 WL 4692385, Western District 1 2 of Missouri case, 2020. As defendants have pointed out, 3 however, Studio 417 is based on allegations that "COVID 19 particles attached to and damaged the plaintiff's property." 4 5 Here, however, plaintiff asserts that "there is no indication 6 that the COVID-19 virus impacted plaintiff's premises or caused 7 it to incur any virus-related expenses." That's the complaint 8 at paragraph 75.

9 Even if plaintiff had alleged that the presence of 10 the virus on his property had caused physical damage thereto, 11 Judge Koeltl recently and persuasively explained that 12 contamination of the premises by a virus does not constitute a 13 direct physical loss because the virus's presence can be 14 eliminated by routine cleaning and disinfecting, and an item or 15 structure that merely needs to be clean has not suffered a direct physical loss. That's the Food for Thought, 2021 WL 16 860345 at *5. 17

The Court therefore cannot be persuaded by 18 19 plaintiff's arguments. The Court agrees with the defendants 20 that the plaintiff has failed to plausibly allege direct 21 physical loss of or physical damage to its property as a result 22 of COVID-19 and the accompanying Executive Orders. 23 Plaintiff's second branch of its breach of contract 24 claim stems from a civil authority provision and policy. 25 Under plaintiff's policy "when a covered cause of

loss causes damage to property other than property at the described premises" I'm inserting defendants, "will pay for the actual loss of business income you sustain and necessary extra expense caused by action of civil authority that prohibits access to the described premises, provided that both of the following apply:

7 "One, access to the area immediately surrounding the 8 damaged property is prohibited by civil authority as a result 9 of the damage, and the described premises are within that area 10 but not more than a mile from the damaged property; and

"Two, the action of civil authorities taken in response to dangerous physical conditions resulting from the damage or continuation or the covered cause of loss that caused the damage or the action is taken to enable a civil authority to have unimpeded access to the damaged property." That's the policy at page 9.

I'm just breathing and giving the court reporter an opportunity to breathe. Let's enjoy breathing in the courtroom the together for a moment.

Here, plaintiff alleges that as was reasonably understood by plaintiff, the covered causes of loss include all risks of direct physical loss, including those resulting from civil authority action. Complaint, paragraph 43. Plaintiff further alleges that it and its proposed class members "have been unable to use its properties for their intended purposes

> Angela O'Donnell - Official Court Reporter 914-390-4025

1 as a result of the civil authority action." Paragraph 45 of 2 the complaint.

Again, because the defendants have denied the plaintiff's claim for civil authority coverage, plaintiff alleges that the defendants have breached the insurance agreement.

7 The gist of the civil authority coverage is that 8 physical harm to someone else's premises has caused the civil 9 authorities to prohibit access to the insurance premises. 10 Under the COVID-19 Executive Orders, however, the insured premises and its neighbor's premises are restricted for the 11 12 same reasons; to limit the risk of spreading COVID-19 virus. 13 This state of fact simply does not implicate civil authority 14 coverage.

In another case involving COVID 19 coverage, the learned Judge Cronan found that a civil authority provision identical to the one in plaintiff's policy requires that there was damage to property other than its own and that the action of civil authority prohibited access to both plaintiff's property and to the area immediately surrounding the damage. That's the *Michael Cetta* case at page 11.

First, plaintiff does not plausibly allege any specific damage to property near the insured premises. The complaint only vaguely alludes to the fact that the closure orders affected businesses besides itself. Paragraph 45 of the

> Angela O'Donnell - Official Court Reporter 914-390-4025

complaint refers to "other similarly situated persons or 1 2 businesses that suffered direct physical loss, loss of 3 business, and damage to their property as a result of civil 4 authority action." The complaint at paragraph 30 also states, 5 "many businesses have been adversely impacted by civil 6 authorities' lockdown orders." Without specific allegations 7 that a neighboring property suffered damage to property, the 8 complaint fails to state that it is plausible on its face and 9 it fails to state plaintiff's entitlement to civil authority 10 coverage.

11 Secondly, even if the plaintiff had properly alleged 12 that neighboring property suffered damage, the complaint fails 13 to allege that access was ever denied to the insured property 14 or the area immediately surrounding the damaged neighboring 15 property, two necessary prerequisites for this form of coverage. Under the policy, civil authority coverage would 16 17 only apply if, among other things, civil authority prohibited access to the insured property and prohibited access to an area 18 19 immediately surrounding the damaged property. Here, plaintiff 20 alleges only that it "was prohibited from accessing the 21 premises by government action." Again, paragraph 54 of the 22 complaint. Paragraph 45 does indicate "as a result of civil 23 authority action, plaintiff and putative class members have 24 been unable to use their property for their intended purposes." 25 Governor Cuomo's Executive Order on March 20, 2020,

required that "all non-essential businesses and non-profits 1 2 reduce their in-person workforce by 100 percent. But this 3 workforce reduction requirement does not amount to a denial of 4 access to the property." Food for Thought, 2021 WL 860345 at 5 *6. Indeed, unlike a situation, for example, of an unsafe 6 condition at an adjoining property requiring a safety 7 evacuation of a covered property, the owner of the property can continue to access the property despite the total reduction in 8 9 workforce.

Defendants have the proper argument. Plaintiff's allegations, which, if proved, simply would not trigger civil authority coverage.

Even assuming, even assuming that the plaintiff had sufficiently alleged, which I have just found it has not, a breach of contract claim stemming from the defendants' denial of business interruption and civil authority coverage, plaintiff would still be unable to plead its way around the virus exclusion and the ordinance or law exclusion contained in the policy.

First, with respect to the virus exclusion.

Plaintiff's policy includes a virus exclusion that states, "we will not pay for loss or damage caused by or resulting from any virus, bacterium, or other microorganism that induces or is capable of inducing physical distress, illness, or disease." That's the policy, and when I say the

20

Angela O'Donnell - Official Court Reporter 914-390-4025

policy throughout, I'm referring to the policy annexed to the Complaint as Exhibit A, and this particular provision is at page 106.

Here, the government-mandated shutdown was clearly
the cause of plaintiff's alleged business losses.

6 The Executive Orders, and by extension, plaintiff's 7 business losses, would not have occurred but for the onset of COVID-19. See Turek Enterprises v. State Farm Mutual Auto 8 9 Insurance, 2020 WL 5258484 at *8. "The order," meaning the 10 government's order, "expressly states that it was issued to suppress the spread of COVID-19 and accompanying public health 11 12 risks. The only reasonable conclusion is that the order, and by extension, plaintiff's business interruption losses, would 13 not have occurred but for COVID-19." 14

Further, COVID-19 was a substantial cause of 15 plaintiff's alleged business losses and the like Executive 16 17 Orders. Those losses were a normal or foreseeable consequence of the onset of COVID 19. Allison v. Rite Aid Corp., 812 18 19 F.Supp.2d 565, 568, Southern District 2011 case, stands for the 20 proposition that an act proximately causes a certain event when 21 the act is a substantial cause of the event or where the event 22 is a normal and foreseeable consequence of the act.

Therefore, because plaintiff's allege business loss was caused by or resulting from the spread of the COVID-19 virus, the claim loss falls squarely within the policy's virus

1 exclusion.

2	The ordinance or law exclusion fares to no better.
3	The plaintiff's policy states "we will not pay for loss or
4	damage caused directly or indirectly by the enforcement of or
5	compliance with any ordinance or law regulating the
6	construction, use, or repair of any property, even if the
7	property has not been damaged." Policy at page 107.
8	This exclusion is triggered by the Executive Orders,
9	because those orders have the force of law, and they regulate
10	the use of property.
11	No one can dispute that Governor Cuomo's Executive
12	Orders carry the force of law. Indeed, Luke's Catering Service
13	v. Cuomo, a Western District 2020 case, 2020 WL 5425008 at *2
14	states, "in response to this public health crisis, the New York
15	Legislature amended Sections 20 and 29-a of the New York
16	Executive Law in early March 2020 to grant the governor broad
17	powers to manage, prepare, and respond to and contain the
18	threat posed by the virus." The language of the Executive
19	Order also suggests a similar conclusion.
20	The plaintiff alleges that because "it has been
21	unable to use its property for their intended purposes, it
22	suffered you direct physical loss, loss of business, and damage
23	to his property". Again, paragraph 45. This inability to use
24	the property was caused directly or indirectly by the
25	enforcement of or compliance with Governor Cuomo's Executive
	Angela O'Donnell - Official Court Reporter 914-390-4025

Order regulating the use of plaintiff's property. Therefore,
 the ordinance or law exclusion also precludes the plaintiff's
 claims.

Accordingly, and because it would be futile to suggest an amendment to plaintiff's claims, Count One is dismissed with prejudice.

7 The remaining claims for relief are styled 8 declaratory judgment. I want to just politely say that it is 9 very well established in the Southern District of New York and elsewhere that a declaratory judgment is a remedy and not a 10 claim for relief. Johnson v. Magnolia Pictures, 2019 WL 11 12 4412483 at *5, one of thousands of cases in the Southern 13 District. Plaintiff cannot sustain an independent claim for relief or declaratory judgment. A declaratory judgment is a 14 15 remedy not a claim for relief.

A request for the relief in the form of a declaratory 16 17 judgment does not establish a case or controversy involving an adjudication of rights. That's In re Joint Distribution 18 19 Asbestos Litigation, I'm probably butchering that name, 14 F.3d 20 726, 731, a Second Circuit 1993 case. That panel also found 21 that the Declaratory Judgment Act does not expand jurisdiction, 22 nor does it provide an independent claim for relief. Its 23 operation is procedural only to provide a form of relief 24 previously unavailable in court. Therefore, a Court may only 25 entertain declaratory judgment relief in favor of a party who

> Angela O'Donnell - Official Court Reporter 914-390-4025

hac

1

has a substantive claim of right to such relief.

Accordingly, I'm dismissing the count two and count three of the complaint with prejudice.

For all of these reasons, the defendants' motion to dismiss for failure to state a claim is granted with prejudice. I'll issue a short form order today. This constitutes the decision and order of the court. Transcript, if you so choose, is available.

9 I've tried to address each and every one of the 10 arguments in a way that makes sense to me first considering the 11 claims for relief and then the exclusions. I realize, I 12 realize that COVID-19 has caused unfathomable loss and injury to people, families, businesses, but this case is not about 13 14 that. This case is about terms and conditions of what I have 15 found to be a claim a plain, clear, and unambiguous policy of 16 insurance. So nothing here should be construed to suggest that 17 that the Court, this judge or otherwise thinks that people who have been adversely affected shouldn't try every which way they 18 19 can to get back to normal, as we all are. It's just that 20 policy doesn't permit it, and that's what I was here to decide. 21 So I have now decided.

22 Counsel, is there anything else we can do for each 23 other today?

24 25

MR. GARBER: No, your Honor. Thank you.

MR. BROWN:

Angela O'Donnell - Official Court Reporter 914-390-4025

No, your Honor.

ĺ	45
1	THE COURT: Thank you. I very much appreciate all
2	the energy and effort that went into the argument, and I look
3	forward to seeing you again in my courtroom.
4	MR. BROWN: Thank you, your Honor.
5	MR. GARBER: Thank you, your Honor.
6	THE DEPUTY CLERK: All rise. Court is in recess.
7	(Proceedings concluded)
8	CERTIFICATE: I hereby certify that the foregoing is a true and
9	accurate transcript, to the best of my skill and ability, from my stenographic notes of this proceeding.
10	Angela A. O'Donnell, RPR,Official Court Reporter, USDC, SDNY
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
-	
	Angela O'Donnell - Official Court Reporter 914-390-4025